

Message Text

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ACTION IO-11

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CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03 NSAE-00 NSC-05

PA-01 PRS-01 SP-02 SS-15 USIA-06 TRSE-00 COME-00

DLOS-04 EB-07 AGR-05 OES-03 ACDA-05 SAM-01 AID-05

CU-02 SAL-01 PER-01 MMO-01 SAJ-01 /135 W

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TO SECSTATE WASHDC 2852

C O N F I D E N T I A L JAKARTA 2435

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SUBJ: MULTILATERAL POLICYMAKING AND OBJECTIVES: INDONESIA

REF: (A) STATE 037591, (B) JAKARTA 1823

1. REPLIES TO QUESTIONNAIRE REF A ARE KEYED TO ALPHABETIZED
QUESTIONS PARA 7 REF A.

A. INDONESIA'S PRIMARY MULTILATERAL INTERESTS AND
OBJECTIVES IN 1976 ARE AS STATED IN PARAS 2 AND 3 REF B.
INDONESIA IS ALREADY A MEMBER OF UN AND THOSE OTHER MULTI-
LATERAL BODIES IN WHICH IT IS INTERESTED. THERE ARE NO
CANDIDACIES OF INDONESIANS IN MULTILATERAL ORGANIZATIONS OF
SUCH IMPORTANCE AS TO OFFER US MEANINGFUL BARGAINING LEVER.
(THERE ARE TWO CURRENT INDONESIAN CANDIDACIES IN INTERNATIONAL
FORA: DIRGEN FOR HIGHER EDUCATION MAX MAKAGIANSAR FOR
UNESCO ASST. DIR. GEN. FOR EDUCATION AND CULTURE, AND
INDONESIAN ICAO COUNCIL MEMBER BARKAH FOR ICAO SECRETARY
GENERAL. IN LATTER CASE, WE HAVE PROPOSED US ICAO COUNCIL
MEMBER, HON. BETTY C. DILLON.)

B. DEGREE OF INFLUENCE OVER GOI EXERCISED BY MAJOR
GROUPINGS TO WHICH INDONESIA BELONGS IS OUTLINED IN SOME DETAIL
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IN REF B. AS MAJOR EXAMPLES INDONESIA WILL, UNLESS THERE ARE

OVERRIDING NATIONAL INTERESTS TO CONTRARY, SUPPORT ARABS ON SUBSTANTIVE VOTES ON MID-EAST QUESTIONS, FOLLOW AGREED OPEC POSITIONS AND STAND WITH LDCS - IF THESE HAVE ADOPTED A UNIFIED LINE - ON "NORTH-SOUTH" ECONOMIC ISSUES. INDONESIA IS A RELATIVE MODERATE IN THESE GROUPINGS AND, AS POINTED OUT IN PARA 6 REF B, MIGHT BE HELPFUL (OR AT LEAST NOT TOTALLY UNHELPFUL) IN CERTAIN CASES IF ISSUE COULD BE HEADED OFF WITH PROCEDURAL VOTE OR SIMILAR TACTIC.

C. GOI POLICY-MAKING ON MULTILATERAL ISSUES AND JAKARTA'S RELATIONSHIP WITH INDONESIAN UN DELEGATION COVERED IN PARAS 11-12 REF B. IN GENERAL INDONESIAN DELEGATIONS INSTRUCTED ONLY ON THOSE QUESTIONS WHICH GOI RECOGNIZES AS BEING IMPORTANT, FACT WHICH UNDERLINES NECESSITY OF OUR PROVIDING EARLY ALERT TO GOI ON MATTERS OF IMPORTANCE TO US, PARTICULARLY IF IT IS BURIED IN SEEMINGLY UNCONTENTIOUS VERBIAGE (E.G. GUAL ISSUE IN ANTI-COLONIAL RESOLUTION). UN AMB. SANI HAS AUTHORITY TO DETERMINE INDONESIA'S POSITION ON ALL MATTERS WHERE HE NOT SPECIFICALLY INSTRUCTED. IT OUR IMPRESSION THAT REPORTING FROM INDONESIA'S UN MISSION SPORADIC AND OFTEN SLOW; ON URGENT MATTERS SANI COMMUNICATES WITH JAKARTA BY TELEPHONE. SIMILAR SITUATION EXISTS FOR INDONESIAN DELEGATIONS AT OTHER INTERNATIONAL FORA.

D. SANI AND HEADS OF INDONESIAN DELEGATIONS IN OTHER MULTILATERAL FORA DO NOT POSSESS ACTUAL OR POTENTIAL POLITICAL POWER OF MAGNITUDE TO AFFECT GOI'S ABILITY TO INSTRUCT THEM.

E. EMBASSY VIEWS ON US REPRESENTATIONS TO GOI ON MULTILATERAL ISSUES (INCLUDING GOI'S RECEPTIVITY) COVERED REF B. GIVEN ITS GENERAL ADHERENCE TO AGREED POSITIONS TAKEN BY GROUPS OF WHICH IT A MEMBER - OPEC, ASEAN, LDC, ARAB/MOSLEM (ON MIDEAST QUESTIONS)- AS DESCRIBED REF B, GOI DOES NOT GENERALLY SOLICIT USG SUPPORT ON MULTILATERAL MATTERS OF SUBSTANCE. WHERE OUR INTERESTS COINCIDE IN LARGE PART (E.G. KOREAN QUESTION) WE HAVE HAD CONTINUING EXCHANGE OF VIEWS WITH GOI. WE BELIEVE GOI IS AWARE IN GENERAL SENSE THAT INTERACTION WITH USG ON MULTILATERAL QUESTIONS HAS EFFECT ON BILATERAL RELATIONS.

2. EMBASSY MULTILATERAL AFFAIRS OFFICER POLITICAL COUNSELOR JOHN MONJO.
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